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The International Comparative Legal Guide to: **Lending & Secured Finance 2019**

7th Edition

A practical cross-border insight into lending and secured finance

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Editorial Chapters:

1	Loan Syndications and Trading: An Overview of the Syndicated Loan Market – Bridget Marsh & Tess Virmani, Loan Syndications and Trading Association	1
2	Loan Market Association – An Overview – Nigel Houghton & Hannah Vanstone, Loan Market Association	6
3	Asia Pacific Loan Market Association – An Overview – Andrew Ferguson, Asia Pacific Loan Market Association (APLMA)	12

General Chapters:

4	An Introduction to Legal Risk and Structuring Cross-Border Lending Transactions – Thomas Mellor & Marcus Marsh, Morgan, Lewis & Bockius LLP	15
5	Global Trends in the Leveraged Loan Market in 2018 – Joshua W. Thompson & Corey Fevzi, Shearman & Sterling LLP	20
6	Developments in Delayed Draw Term Loans – Meyer C. Dworkin & Samantha Hait, Davis Polk & Wardwell LLP	26
7	Commercial Lending in a Changing Regulatory Environment, 2019 and Beyond – Bill Satchell & Elizabeth Leckie, Allen & Overy LLP	30
8	Acquisition Financing in the United States: Will the Boom Continue? – Geoffrey R. Peck & Mark S. Wojciechowski, Morrison & Foerster LLP	34
9	A Comparative Overview of Transatlantic Intercreditor Agreements – Lauren Hanrahan & Suhrod Mehta, Milbank LLP	39
10	A Comparison of Key Provisions in U.S. and European Leveraged Loan Agreements – Sarah M. Ward & Mark L. Darley, Skadden, Arps, Slate, Meagher & Flom LLP	46
11	The Global Subscription Credit Facility and Fund Finance Markets – Key Trends and Forecasts – Michael C. Mascia & Wesley A. Misson, Cadwalader, Wickersham & Taft LLP	59
12	Recent Developments in U.S. Term Loan B – Denise Ryan & Kyle Lakin, Freshfields Bruckhaus Deringer LLP	63
13	The Continued Growth of European Covenant Lite – James Chesterman & Jane Summers, Latham & Watkins LLP	70
14	Cross-Border Loans – What You Need to Know – Judah Frogel & Jonathan Homer, Allen & Overy LLP	73
15	Debt Retirement in Leveraged Financings – Scott B. Selinger & Ryan T. Rafferty, Debevoise & Plimpton LLP	82
16	Analysis and Update on the Continuing Evolution of Terms in Private Credit Transactions – Sandra Lee Montgomery & Michelle Lee Iodice, Proskauer Rose LLP	88
17	Secondments as a Periscope into the Client and How to Leverage the Secondment Experience – Alanna Chang, HSBC	95
18	Trade Finance on the Blockchain: 2019 Update – Josias Dewey, Holland & Knight	98
19	The Global Private Credit Market: 2019 Update – Jeff Norton & Ben J. Leese, Dechert LLP	104
20	Investment Grade Acquisition Financing Commitments – Julian S.H. Chung & Stewart A. Kagan, Fried, Frank, Harris, Shriver & Jacobson LLP	109
21	Acquisition Financing in Latin America: Navigating Diverse Legal Complexities in the Region – Sabrena Silver & Anna Andreeva, White & Case LLP	114
22	Developments in Midstream Oil and Gas Finance in the United States – Elena Maria Millerman & John Donaleski, White & Case LLP	121
23	Margin Loans: The Complexities of Pre-IPO Acquired Shares – Craig Unterberg & LeAnn Chen, Haynes and Boone, LLP	127
24	Credit Agreement Provisions and Conflicts Between US Sanctions and Blocking Statutes – Roshelle A. Nagar & Ted Posner, Weil, Gotshal & Manges LLP	132
25	SOFR So Good? The Transition Away from LIBOR Begins in the United States – Kalyan (“Kal”) Das & Y. Daphne Coelho-Adam, Seward & Kissel LLP	137

Continued Overleaf ➔

Further copies of this book and others in the series can be ordered from the publisher. Please call +44 20 7367 0720

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General Chapters:

26	Developments in the Syndicated Term Loan Market: Will Historical Distinctions from the High-Yield Bond Market Be Restored? – Joseph F. Giannini & Adrienne Sebring, Norton Rose Fulbright US LLP	141
27	Green Finance – Alex Harrison & Andrew Carey, Hogan Lovells International LLP	144
28	U.S. Tax Reform and Effects on Cross-Border Financing – Patrick M. Cox, Baker & McKenzie LLP	149

Country Question and Answer Chapters:

29	Angola	Bravo da Costa, Saraiva – Sociedade de Advogados / PLMJ: Bruno Xavier de Pina & Joana Marques dos Reis	159
30	Argentina	Marval, O'Farrell & Mairal: Juan M. Diehl Moreno & Diego A. Chighizola	165
31	Australia	King & Wood Mallesons: Yuen-Yee Cho & Elizabeth Hundt Russell	174
32	Austria	Fellner Wratzfeld & Partners: Markus Fellner & Florian Kranebitter	183
33	Belgium	Astrea: Dieter Veestraeten	193
34	Bermuda	Wakefield Quin Limited: Erik L Gotfredsen & Jemima Fearnside	199
35	Bolivia	Criales & Urcullo: Andrea Mariah Urcullo Pereira & Daniel Mariaca Alvarez	207
36	Botswana	Kelobang Godisang Attorneys: Wandipa T. Kelobang & Laone Queen Moreki	214
37	Brazil	Pinheiro Neto Advogados: Ricardo Simões Russo & Leonardo Baptista Rodrigues Cruz	221
38	British Virgin Islands	Maples Group: Michael Gagie & Matthew Gilbert	230
39	Canada	McMillan LLP: Jeff Rogers & Don Waters	237
40	Cayman Islands	Maples Group: Tina Meigh	247
41	Chile	Carey: Diego Peralta	255
42	China	King & Wood Mallesons: Stanley Zhou & Jack Wang	262
43	Colombia	Lloreda Camacho & Co.: Santiago Gutiérrez & Juan Sebastián Peredo	269
44	Costa Rica	Cordero & Cordero Abogados: Hernán Cordero Maduro & Ricardo Cordero B.	276
45	Croatia	Macesic & Partners LLC: Ivana Manovel	284
46	Cyprus	E & G Economides LLC: Marinella Kilikitas & George Economides	292
47	Denmark	Nielsen Nørager Law Firm LLP: Thomas Melchior Fischer & Peter Lyck	300
48	England	Allen & Overy LLP: David Campbell & Oleg Khomenko	307
49	Finland	White & Case LLP: Tanja Törnkvist & Krista Rekola	316
50	France	Orrick Herrington & Sutcliffe LLP: Emmanuel Ringeval & Cristina Radu	324
51	Germany	SZA Schilling, Zutt & Anschutz Rechtsanwalts-gesellschaft mbH: Dr. Dietrich F. R. Stiller & Dr. Andreas Herr	335
52	Greece	Sardelas Liarikos Petsa Law Firm: Panagiotis (Notis) Sardelas & Konstantina (Nantia) Kalogiannidi	344
53	Hong Kong	King & Wood Mallesons: Richard Mazzochi & Khin Voong	352
54	Indonesia	Walalangi & Partners (in association with Nishimura & Asahi): Luky I. Walalangi & Siti Kemala Nuraida	360
55	Ireland	Dillon Eustace: Conor Keaveny & Richard Lacken	366
56	Israel	E. Schaffer & Co.: Ehud (Udi) Schaffer & Shiri Ish Shalom	375
57	Italy	Allen & Overy Studio Legale Associato: Stefano Sennhauser & Alessandra Pirozzolo	381
58	Ivory Coast	IKT Law Firm: Annick Imboua-Niava & Osther Tella	390
59	Japan	Anderson Mori & Tomotsune: Taro Awataguchi & Yuki Kohmaru	396
60	Jersey	Carey Olsen Jersey LLP: Robin Smith & Laura McConnell	404
61	Luxembourg	Loyens & Loeff Luxembourg S.à r.l.: Antoine Fortier-Grethen	414
62	Mexico	Gonzalez Calvillo, S.C.: José Ignacio Rivero Andere & Jacinto Avalos Capin	422
63	Mozambique	TTA – Sociedade de Advogados / PLMJ: Gonçalo dos Reis Martins & Nuno Morgado Pereira	430

Country Question and Answer Chapters:

64	Netherlands	Ploum: Tom Ensink & Alette Brehm	437
65	Portugal	PLMJ Advogados: Gonalo dos Reis Martins	445
66	Romania	Trofin & Asociații: Valentin Trofin & Mihaela Atanasiu	452
67	Russia	Morgan, Lewis & Bockius LLP: Grigory Marinichev & Alexey Chertov	462
68	Serbia	JPM Janković Popović Mitić: Nenad Popović & Nikola Poznanović	470
69	Singapore	Drew & Napier LLC: Pauline Chong & Renu Menon	477
70	Slovakia	Škubla & Partneri s. r. o.: Marián Šulík & Zuzana Moravčíková Kolenová	487
71	Slovenia	Jadek & Pensa: Andraž Jadek & Žiga Urankar	494
72	South Africa	Allen & Overy LLP: Lionel Shawe & Lisa Botha	504
73	Spain	Cuatrecasas: Manuel Follía & Iñigo Várez	514
74	Sweden	White & Case LLP: Carl Hugo Parment & Tobias Johansson	525
75	Switzerland	Pestalozzi Attorneys at Law Ltd: Oliver Widmer & Urs Klöti	532
76	Taiwan	Lee and Li, Attorneys-at-Law: Hsin-Lan Hsu & Odin Hsu	541
77	UAE	Morgan, Lewis & Bockius LLP: Victoria Mesquita Wlazlo & Amanjit K. Fagura	549
78	USA	Morgan, Lewis & Bockius LLP: Thomas Mellor & Rick Eisenbiegler	564
79	Venezuela	Rodner, Martínez & Asociados: Jaime Martínez Estévez	576

EDITORIAL

Welcome to the seventh edition of *The International Comparative Legal Guide to: Lending & Secured Finance*.

This guide provides corporate counsel and international practitioners with a comprehensive worldwide legal analysis of the laws and regulations of lending and secured finance.

It is divided into three main sections:

Three editorial chapters. These are overview chapters and have been contributed by the LSTA, the LMA and the APLMA.

Twenty-five general chapters. These chapters are designed to provide readers with an overview of key issues affecting lending and secured finance, particularly from the perspective of a multi-jurisdictional transaction.

Country question and answer chapters. These provide a broad overview of common issues in lending and secured finance laws and regulations in 51 jurisdictions.

All chapters are written by leading lending and secured finance lawyers and industry specialists and we are extremely grateful for their excellent contributions.

Special thanks are reserved for the contributing editor Thomas Mellor of Morgan, Lewis & Bockius LLP for his invaluable assistance.

Global Legal Group hopes that you find this guide practical and interesting.

The *International Comparative Legal Guide* series is also available online at www.iclg.com.

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1 Overview

1.1 What are the main trends/significant developments in the lending markets in your jurisdiction?

Trends

Based on our observations, as well as feedback from bankers, financiers and market leaders, the lending market in the UAE recovered slightly in 2018, with the annual value of loans increasing by an average of 3.075% per month. Annual loan growth in December 2018 was 4.8% (the highest rate for any month in the year) after the same figure was a record low of 1.7% in December 2017. From an Islamic finance perspective, many leading Islamic banks and financial institutions, including Dubai Islamic Bank, Emirates Islamic Bank and Abu Dhabi Islamic Bank, announced increased profits in 2018 largely due to increased income from fees, financing and investment transactions and the reduction of provisions for impairment charges. Dubai Islamic Bank, Emirates Islamic Bank and Abu Dhabi Islamic Bank increased their net profit in the first nine months of 2018 by 12.1%, 31.7% and 3.5% respectively. The asset-based nature of asset financing is well suited to the principles of Islamic financing, and there is a growing trend of *Shari'a*-compliant financing in the aviation, shipping and infrastructure industries. *Ijara* arrangements are often used to replicate conventional lease agreements, providing a viable *Shari'a*-compliant alternative to conventional aircraft and shipping financing. *Istisna'* contracts are also useful in circumstances where aircraft are purchased directly from the manufacturer and the financing is put in place before such aircraft are delivered. In addition, we have witnessed and are witnessing tangible interest by Islamic financial institutions in gaining exposure to asset-backed or asset-based lending in non-Islamic jurisdictions including the United States of America, the United Kingdom, and the European Union. We are also witnessing an increase in the utilisation of parallel Islamic funding structures with conventional funds based in the United States of America that are investing in various types of real estate, ranging from post offices, hotels, offices, and industrial units. Such funds are looking to the region to tap the liquidity in the market, whilst being mindful of the intricacies of *Shari'a* compliance.

However, market volatility continues in part caused by the geopolitical and energy-related events of 2018, such as the ongoing severance of ties with Qatar by some GCC countries, including the UAE, and Brent crude hitting a four-year high in October 2018 at USD 86 per barrel only to tumble to USD 50 per barrel by December 2018. This market volatility has inspired caution from banks and other loan market participants – in particular in the project finance space, we have seen many of the financial institutions shy away from

long tenors, with export credit agencies and development institutions stepping up to play a larger role in the financing of major projects in the region. Consistent with this trend, we have also seen a return of mini-perm and equity bridge loans structures in project financings as well as project bonds – we expect these trends to continue in 2019. In addition, a slowdown in GDP and population growth in the UAE means that market participants are expecting modest growth in their loan portfolios in 2019 – on the one hand, credit is tightening as caution dominates local financial institutions' approach to credit, and on the other, UAE financial institutions enjoy large amounts of liquidity which needs to be deployed although investment grade borrowers are not borrowing in sufficient amounts. Finally, whilst UAE banks are well capitalised, the cost of funding increased in 2018 as EIBOR pushed higher and the UAE Central Bank raised its benchmark interest rates by 25 basis points to 2.75% imitating the hike made by the US Federal Reserve. The trend in the benchmark for 2019 will depend on a number of local and international factors, such as the US Federal Reserve rate, oil prices and geo-political circumstances.

Background to legal regime

When reading this chapter, it is important to note that the UAE provides the option for companies to incorporate either 'onshore' (for which 51% of the company must be owned by a UAE national or 100% by a Gulf Cooperation Council ("GCC") national) or 'offshore' (in one of over 40 free zones, including, but not limited to, the Dubai International Financial Centre ("DIFC") and the Abu Dhabi Global Market ("ADGM")). However, Federal Decree by Law No. 19 of 2018 regarding Foreign Direct Investment ("FDI Law") promulgated on 30 October 2018, permits 100% foreign direct ownership of onshore UAE companies operating in certain sectors of the economy. This has been a strategic move to prioritise growth in those sectors. However, it should be noted that Article 7 of the FDI Law contains a 'negative list' of sectors which are excluded and remain subject to the original 49%/51% ownership thresholds. These sectors include, but are not limited to, the exploration and production of petroleum materials, military sectors and banking and finance. As most free zones will only have the power to regulate and promulgate laws regarding the incorporation of companies, each free zone typically has its own companies laws and regulations. These laws and regulations permit 100% foreign ownership in their respective free zone. The focus of this chapter will be on onshore UAE companies and companies incorporated in the DIFC and ADGM (as the DIFC and ADGM are the most relevant free zones insofar as financial institutions and their activities are concerned). Both the DIFC and ADGM have enacted comprehensive laws and regulations (in many cases imported from English law) but excluding criminal law as the Federal Penal Code 3 of 1987 (as amended) still

applies to such free zones. In addition, the DIFC and ADGM have their own court system.

Practitioners should also be aware that *Shari'a* (Islamic law) is the main source of legislation as confirmed by Article 6 of the Constitution of the UAE 1971, as amended (“UAE Constitution”). The UAE Constitution was amended on 27 March 2004 to allow the establishment of financial free zones (the DIFC and ADGM by way of example) and grants them the legislative power to enact their own civil and commercial laws for the companies registered within those free zones. Nevertheless, any companies operating, lending or taking security in the UAE should be sensitive to UAE law and customs. A key example of this relates to the language used in *Shari'a* compliant transaction documentation. Terms such as “lender”, “borrower”, “debt” and “loan”, although used within this chapter to assist the reader, are not *Shari'a*-compliant and should be interpreted as (and used when working on *Shari'a*-compliant deals) “financier”, “obligor”, “facility” or “financing”, as applicable.

Legislation

The introduction of value added tax (“VAT”) at a rate of 5% across the UAE as of 1 January 2018 has also made an impact on the economy, boosting the nation’s revenue alongside projections of a modest 1.7% rise in GDP. The VAT regime was enacted pursuant to Federal Decree Law No. 8 of 2017, (the “VAT Law”), based on the principles contained in the Unified GCC Agreement for VAT, which was published in the Kingdom of Saudi Arabia’s Official Gazette in April 2017.

In 2016, Federal Decree by Law No. 9 of 2016 on bankruptcy (the “Bankruptcy Law”) came into effect, introducing the UAE’s first standalone bankruptcy legislation. The Bankruptcy Law has introduced restructuring and standardised insolvency procedures in the UAE. In addition, the Bankruptcy Law applies across the board to companies governed by the Commercial Companies Law (Federal Law No. 2 of 2015 concerning Commercial Companies) (the “CCL 2015”), some free zone companies, sole establishments and civil companies conducting professional business.

The Bankruptcy Law has also introduced three main procedures for a business in financial difficulty: a protective composition; a restructuring scheme; and insolvency and liquidation. The implications of the Bankruptcy Law on the lending market in the UAE are touched upon in this chapter, particularly with regards to the rights of secured creditors in enforcing their security interests during bankruptcy proceedings. The Bankruptcy Law has given support to companies experiencing economic difficulty by providing different routes through which such companies can continue as a going concern and avoid liquidation.

In late 2016, Federal Law No. 20 of 2016 on the pledge of moveables as security for debt (the “Pledge Law”) was enacted. However, the Security Register (as defined below) was not established until April 2018. This is a significant new legislative development which substantially changes or regularises the manner in which a charge can be created over moveable assets. The Pledge Law provides lenders with the ability to register effective pledges over tangible or intangible moveable assets that exist in the present or in the future, a problem both lenders and debtors have struggled with for some time.

The Pledge Law changes the position of taking a pledge over moveable assets by removing the need to transfer the possession to the mortgagee or third party as bailee. A new electronic security register (the “Security Register”) has been established to record the rights of the parties under the pledge and to establish priority *vis-à-vis* competing creditors. The removal of the need to take possession over the asset has been a welcome modernisation of the law, which removes an administrative burden for commercial parties and encourages uninterrupted trading in the assets that are secured.

This has been significant in situations where a transfer of possession was not practical or possible. The Pledge Law has had a positive reception; however, due to the untested nature of the same, we have seen circumstances where parties have erred on the side of caution and have chosen to both take security under the Pledge Law, as well as other available forms of security (where possible) to secure their positions.

Further detail on the practical effect and operation of the Pledge Law is clarified by the executive regulations, Pledge Law (Council of Ministers Decree No. 5 of 2018, the “Executive Regulations”). The Pledge Law has provided greater confidence to both lenders and borrowers in the UAE lending market, and the Executive Regulations provide detailed guidance on the practicalities and documents needed for security registration.

The DIFC also recently introduced a number of new laws and regulations enhancing its corporate regulatory framework. Significant changes were established by the new DIFC companies law (DIFC Law No. 5 of 2018) (the “New DCL”), which came into effect on 12 November 2018. One important change is the reclassification of companies, whereby ‘Limited Liability Companies’ are now either categorised as ‘Public Companies’ or ‘Private Companies’. Alongside the New DCL, new companies’ regulations, ultimate beneficial ownership regulations, investment company regulations, new DIFC operating laws and regulations, and protected cell company regulations were enacted, bringing more transparency and certainty into the free zone which is expected to be attractive to foreign investors looking to invest in the region.

1.2 What are some significant lending transactions that have taken place in your jurisdiction in recent years?

The AED 397,500,000 senior project facilities made available by Dubai Islamic Bank PJSC in April 2018 to Reem Integrated Healthcare Holdings, for the development of the Al Reem Integrated Health & Care Center in Abu Dhabi. The 10-year facility was split as an AED 280,000,000 Istisna/forward lease, AED 87,500,000 Ijarah and an AED 30,000,000 profit rate swap. The transaction reflects a trend in project financing where risk aversion from financial institutions translated into a highly structured deal, with a subordinated mezzanine financing tranche with Tor Asia Credit Master Fund LP as Mezzanine Creditor (among others) and a second ranking facility with Al Tamouh Investments Company LLC as Vendor Creditor which were brought in to cover the equity gap. It also highlights the increasing investment in healthcare projects in the UAE.

The USD 400,000,000 project bond coordinated by Citigroup and HSBC issued in November 2018 for the refinancing of debt linked to the Fujairah 1 (F1) IWP project, a fully operational power and desalinated water plant in the Emirate of Fujairah, with Abu Dhabi Water and Electricity Company (ADWEC) as offtaker.

The Abu Dhabi Future Energy Company PJSC and Sharjah Environment Company LLC Waste to Energy project. The project is innovative as it is the first Waste to Energy project to be financed on a non-recourse basis in the Middle East region and the first long-term project financing in the Emirate of Sharjah. The debt financing of USD 164,000,000 was made available by Abu Dhabi Commercial Bank, Abu Dhabi Fund for Development, Siemens Bank, SMBC and Standard Chartered and it closed in December 2018. It was structured as a 20-year door-to-door soft mini-perm with a target refinancing date at Year 2 post Scheduled Project Commercial Operation Date and a minimum Debt Service Coverage Ratio of 1.20x.

The USD 1,500,000,000 financing in April 2018 of the Mohammed bin Rashid Al Maktoum Solar Park Phase 4 by Chinese banks

ICBC, Bank of China and Agricultural Bank of China, which will see a heavy presence from Chinese contractors, including Shanghai Electric, Dongfang Electric and Harbin Electric. The deal was structured as a seven-year soft mini-perm loan. The Mohamed bin Rashid Al Maktoum Solar Park is the largest thermo-solar power plant in the world.

2 Guarantees

2.1 Can a company guarantee borrowings of one or more other members of its corporate group (see below for questions relating to fraudulent transfer/financial assistance)?

A company can generally guarantee the borrowings of members of its corporate group in the UAE, subject to certain restrictions as set out in the response to question 4.1.

For both onshore and offshore entities, authority to provide guarantees is predominantly governed by the relevant entity's constitutional documents and obtaining the relevant corporate authorisations (see the response to question 2.3). Guarantees must be in writing and specify the amount secured by the guarantee.

Generally, guarantees provided under certain Islamic financing structures that are subject to *Shari'a* principles may not be permitted, if their objective is to guarantee a specified return to the lenders or investors. The purpose of the guarantee must be clearly defined from the outset as per the laws of the UAE. Further, all documents relating to a *Shari'a*-compliant transaction must be pre-approved in writing by *Shari'a* scholars who issue compliance certificates (each, a Fatwa and collectively, Fatawa) per transaction and are expected to audit the transaction on a regular, often annual, basis to ensure that it continues to comply with *Shari'a* and its requirements, as interpreted by the relevant *Shari'a* scholars and documented in the relevant Fatwa.

2.2 Are there enforceability or other concerns (such as director liability) if only a disproportionately small (or no) benefit to the guaranteeing/securing company can be shown?

Whilst no specific restrictions are identifiable, the main concern revolves around a director's fiduciary duties to the relevant company.

Onshore

A director of an onshore company in the UAE is required to act in the company's best interests, as set out in the CCL 2015.

The directors of an onshore company must have regard to the legislative requirement for the pursuit of profit (CCL 2015 Article 8), and to further the company's objectives (CCL 2015 Article 22). With those interests in mind, there are also some distinct provisions to which directors should adhere, including a restriction on guaranteeing any loan agreement with a board member and third party (CCL 2015 Article 153) and entering into any loan agreements (typically interpreted as including guarantees) for a term that exceeds three years (CCL 2015 Article 154) (see the response to question 2.3).

Offshore

Similarly, free zone entities place similar responsibilities on the directors. The New DCL states that directors must, amongst other things, "exercise independent judgment, exercise reasonable care, skill, and diligence and avoid conflicts of interest" (New DCL Articles 71, 72 and 73 respectively). In relation to the ADGM, Chapter 2 of the ADGM Companies Regulation 2015 (the "ADGM Company Regulations") also requires that directors perform the same duties listed above in the New DCL. The New DCL is widely

considered to have broadened the scope of duties for directors of DIFC companies and both the New DCL and the ADGM Company Regulations closely align with the directors' duties under the English Law Companies Act 2006.

Directors for both onshore and offshore companies should therefore take care when committing a company to guarantee the financial risk of another entity, and should conduct appropriate due diligence to ensure that the company is able to meet its payment obligations and that the company is not insolvent or likely to become insolvent.

2.3 Is lack of corporate power an issue?

Similar to the Western markets, the first step for both onshore and offshore companies is to review their constitutional documents to ensure that the company can provide a guarantee.

Onshore

By way of its constitutional documents, an onshore company may grant management with broad powers that enable it to run the company without involving its board of directors and shareholders (subject to certain restrictions for public companies – explored in more detail below).

In respect of onshore public joint stock companies ("PJSC"), directors may not enter into a loan agreement (which is interpreted by most practitioners and based on most court rulings to include guarantees) for a term that exceeds three years (CCL 2015 Article 154), unless the constitutional documents expressly permit this. If not expressly permitted, shareholder approval should be obtained. For onshore limited liability companies ("LLCs"), which had previously avoided hefty regulation, directors should be aware that CCL 2015 now includes an article (Article 104) that states that the provisions therein, which apply to PJSC and private joint stock companies ("PrJSC"), shall now also apply to an LLC unless otherwise stated. On 29 April 2016, the UAE Ministry of Economy published Ministerial Resolution No. 272 of 2016 (the "Resolution"). The Resolution seeks to clarify which provisions regarding PJSCs also apply to LLCs. Although the Resolution clarified many provisions in the CCL, one example being that managers of LLCs can now be held liable to the LLC and/or its shareholders for 'errors in management' (which need not be gross errors), certain provisions remain unaddressed, for example, whether Article 153, which prohibits providing loans to directors and their relatives, also applies to LLCs.

Offshore

Offshore companies must similarly act in accordance with their articles, though notably they need not comply with the CCL 2015, except to the extent that they also operate onshore within the UAE.

2.4 Are any governmental or other consents or filings, or other formalities (such as shareholder approval), required?

In general, no governmental consents or filings are required in order to give effect to a guarantee in the UAE. However, a guarantee should be properly authorised by the company's constitutional documents and authorisations as previously stated. For onshore companies, a guarantee's form and substance should satisfy the requirements of the Civil Transactions Law (Federal Law No. 5 of 1985, as amended) (the "Civil Transactions Law") and the Commercial Transactions Law (Federal Law No. 18 of 1993) (the "Commercial Transactions Law"), as applicable. Practitioners should also consider that offshore companies may have their own legislation that governs such form and substance.

Additionally, if a transaction needs to comply with *Shari'a* principles, the pre-approval of *Shari'a* scholars is required as more fully described in the response to question 2.1.

2.5 Are net worth, solvency or similar limitations imposed on the amount of a guarantee?

As mentioned above, depending on the *Shari'a* structuring of the transaction, certain guarantees that assure a specified return for the lender may be restricted, and specific advice should be sought in this regard.

Onshore

For onshore companies, the Civil Transactions Law (Article 1061) requires that guarantees must be issued with respect to a specified debt or certain amount. In addition, the guarantee should be within the capacity of the guarantor to discharge. Therefore, whilst there is not a limit *per se*, a guarantor should not guarantee more than it can afford to repay. Guarantees should also be specific in nature, and whilst judgments have been made in the UAE that have recognised 'all-monies' guarantees, the above restrictions should be carefully considered on a case-by-case basis.

Offshore

There are no such limitations placed on DIFC or ADGM companies, other than those outlined in the response to question 2.2.

2.6 Are there any exchange control or similar obstacles to enforcement of a guarantee?

There are no exchange controls in the UAE that would restrict the enforcement of both onshore and offshore guarantees, aside from certain restrictions arising under international sanctions or local boycott regulations.

Onshore

The interpretation of the limitation period for onshore companies may affect enforcement of guarantees. Article 1092 of the Civil Transactions Law states that in relation to a surety, a creditor should claim the debt within six months of the date on which payment fell due. The Supreme Court in Abu Dhabi has stated that Article 1092 shall only apply to guarantees with respect to civil transactions and has found that the six-month time bar does not apply to guarantees in commercial transactions, particularly where the beneficiaries are financial institutions. In commercial transactions, if there is no time limit specified in the bank guarantee, the general limitation period under UAE law of 10 years shall apply as provided as UAE Law does not provide a specific limitation period specifically for bank guarantees. It is therefore common practice to disapply the provision that states the limitation period is six months in the relevant transactional documents, though it is not clear if this would succeed in ensuring that the provision would not have effect.

Offshore

Certain free zones have passed specific regulations which apply *in lieu* of the UAE Code of Civil Procedures (Federal Law No. 11 of 1992, as amended) (the "Code of Civil Procedures") and the Commercial Transactions Law. For example, the Law of Damages and Remedies DIFC Law No 7 of 2005 in the DIFC states that, excluding fraud, a claim cannot be commenced more than six years after the date of the event(s) that gave rise to the claim. However, should the free zones' legislation be silent regarding limitation periods, the period will be the same as under UAE law. The ADGM incorporates a number of English law statutes, including the Limitation Act 1980, by virtue of the English Law Regulations 2015. Under the Limitation Act 1980, a claim that is founded on a simple contract cannot be commenced

more than six years after the date of the event(s) that gave rise to the claim. Where the claim is founded on a deed, a claim cannot be commenced more than 12 years from the date of the event(s) that gave rise to the claim.

3 Collateral Security

3.1 What types of collateral are available to secure lending obligations?

Although there are differences between the types of collateral available to onshore and offshore companies, both allow (with certain restrictions and limitations) security over: (i) real estate/land; (ii) tangible moveable property (e.g., machinery or stock); (iii) shares; (iv) receivables; and (v) cash deposits.

As outlined above, the Pledge Law governs the process of taking security over a wide variety of moveable property located onshore in the UAE, both tangible and intangible. The law has alleviated the more cumbersome aspects of taking security over moveable property, which was generally previously governed by the Civil Transactions Law and the Commercial Transactions Law. Some assets, such as shares, do not fall within the parameters of the Pledge Law.

For each free zone, the Federal or Emirate decree that created the free zone should be reviewed, as it may grant authority for that free zone to regulate matters relating to the taking of and enforcing of security. Most free zones will only have the power to regulate and promulgate laws regarding the incorporation of companies, and therefore the relevant Federal laws of the UAE and specific Emirate will continue to apply to all aspects not expressly regulated by the free zone. In relation to the DIFC, the creation, perfection and enforcement of security is governed by the DIFC Law No. 8 of 2005 ("DIFC Law of Security") and the DIFC Security Regulations, and the new DIFC Real Property Law (DIFC Law No. 10 of 2018). Such regulations more closely mimic common law-based regulations governing the taking of security.

In relation to the ADGM, the law relating to security is broadly governed by the ADGM Real Property Regulations 2015 ("ADGM Property Regulations"), the ADGM Company Regulations and the ADGM Insolvency Regulations 2015 ("ADGM Insolvency Regulations"). The legislation in the ADGM is also closely aligned with English law, with the most common form of security being taken over collateral being a charge. The law also recognises the distinction between the concept of fixed and floating charges which is a distinction that also exists under English law. A fixed charge would commonly be granted over land, machinery and shares whereas a floating charge usually covers all other current and future assets, including stock-in-trade. Debtors with a fixed charge have very limited ability to dispose of their assets whereas debtors with a floating charge are free to dispose of their assets in the ordinary course of business.

Foreign lenders should also bear in mind that ownership of land may be restricted to UAE (or GCC) nationals in certain Emirates. This has also been confirmed by the FDI Law, as land features as one of the sectors on the aforementioned negative list. Dubai, however, is generally more progressive in this regard as it permits foreign ownership of land in certain designated areas (Regulation No. 3 of 2006 Determining Areas for Ownership by Non-UAE Nationals of Real Property in the Emirate of Dubai). Such restrictions could affect the perceived value placed on any such security by lenders; the ability of a foreign lender to enforce its security package over, for example, real estate in an area that is not designated as freehold or over shares in a company incorporated onshore up to a percentage

that exceeds the maximum that foreigners are entitled to own, should be borne in mind when negotiating the security package for any given transaction. This often triggers the need to consider a structured solution, or the involvement of a security agent or trustee.

3.2 Is it possible to give asset security by means of a general security agreement or is an agreement required in relation to each type of asset? Briefly, what is the procedure?

Whilst general overarching security agreements can be provided in the UAE, the general practice and advisable approach is to have separate agreements wherever possible. Further, as certain security documents may have to be notarised and registered with different government entities, particularly in relation to land and shares, it may create uncertainty and result in additional costs if they were to be included in the same agreement.

Additionally, in *Shari'a*-compliant transactions, *Shari'a* scholars will insist on the separation of subject matters in documentation to ensure that there is a reduced chance of material ambiguity (*Gharar*) in the agreements.

The procedures for the relevant security agreements vary from asset to asset (see the responses to questions 3.3 and 3.8).

3.3 Can collateral security be taken over real property (land), plant, machinery and equipment? Briefly, what is the procedure?

Onshore

A person or company owning property in the UAE (with the legal capacity to sell) can create a mortgage in favour of a mortgagee licensed by the UAE Central Bank. The mortgage can be over: (i) land and buildings; (ii) a leasehold interest; and/or (iii) a building erected on leased land.

In order to perfect a valid mortgage in the UAE, the land mortgage agreement (generally pre-printed documents prescribed by the relevant authorities) must be: (i) executed in writing in the presence of a public notary or the relevant land department in Arabic; and (ii) provided to the mortgage registrar with the land department or the local municipality of the relevant Emirate. A fee, which is usually payable, is dependent on the specific Emirate; however, it can commonly be linked to a percentage of the mortgage amount (see the response to question 3.9). This can be onerous on the borrower if they are covering the costs of the transaction. Furthermore, enforcement of such security can incur additional fees and expenses which may be prohibitive to the lending entity when it comes to an enforcement scenario and transferring title.

As discussed in the response to question 3.1, foreign lenders should also bear in mind that ownership of land, onshore companies and other assets may be restricted to UAE (or GCC) nationals in certain Emirates and, as such, the involvement of a local bank or a local/regulated security agent or trustee may be necessary. Furthermore, regardless of foreign ownership restrictions, certain types of security can only be given in favour of a bank licensed by the UAE Central Bank.

Lenders should also be aware that it is possible to take mortgages over ships and aircraft under the laws of registration of the relevant assets. In the case of mortgages over aircraft, the mortgage instrument may be filed with the General Civil Aviation Authority and a UAE pledge will also typically be taken over these assets. It is also worth noting that, in 2008, the UAE ratified the Convention and Aircraft Protocol on International Interests in Mobile Equipment on Matters Specific to Aircraft Equipment, commonly known as the Cape Town Convention.

Offshore

Interests in land in free zones may be subject to the regulations of such free zone. Property within the DIFC is governed by the DIFC Real Property Law, which outlines that land transactions must be registered in a central register administered by the DIFC and should include: (i) a description to identify the property; (ii) a description to identify the interest to be mortgaged; and (iii) a description of the secured debt or liability. The ADGM Property Regulations govern property within the ADGM and also provide that the Registrar shall maintain a real property register which shall record all documents relating to the creation or transfer of property rights in ADGM.

As with land, security over machinery and equipment in free zones may be subject to the respective free zone regulations, and the relevant Federal or Emirate decree which created the free zone should always be consulted. The DIFC and the ADGM, unlike UAE law, generally allow for the registration and enforcement of a floating charge (see the response to question 3.7 below).

3.4 Can collateral security be taken over receivables? Briefly, what is the procedure? Are debtors required to be notified of the security?

Yes, typically security over receivables is taken by an assignment of the contractual rights under the agreement giving rise to the receivables.

Onshore

The Pledge Law applies to the creation of security over receivables from third parties. The law provides that security may be created over receivables so long as the parties enter into a written agreement that complies with the requirements of the Executive Regulations (a "Pledge Contract"). In accordance with Article 4 of Executive Regulations, a Pledge Contract must contain a description of the property being pledged, which includes:

- (i) a description of the pledged property, indicating quantity, piece, type, category or item, in a manner that indicates the essence of the pledged property;
- (ii) a phrase indicating the creation of the right of pledge over the entire current or future moveable property;
- (iii) a phrase indicating the creation of the right of pledge over the entire moveable property; and
- (iv) a phrase indicating the creation of the right of pledge on a certain category or type of moveable property, whether current or future property, such as the phrase "all equipment" or "all the current or future receivables".

The process of online registration under the Pledge Law requires the following details:

- (i) general information on the notice and security type (e.g. security right, finance lease, operating lease or consignment);
- (ii) details of the party granting the security;
- (iii) details of the creditor that will be receiving the benefit of the security;
- (iv) details of other interested parties;
- (v) a description of the moveable collateral that will be pledged as referred to above (there is no requirement to disclose the loan documents or proprietary information); and
- (vi) statistical information (e.g. currency of the obligation, value of the obligations, type of collateral and related sector).

It should be noted that statistical information will not be made public on the Security Register, but should benefit the UAE by being a source of statistical data, which could assist with policy decisions. The registration process for initial security interests comes with a nominal fee of AED 100.

In addition to registration, it will also be necessary to notify any possessor of the secured property of the security interest being created if the relevant property is not in the possession of the security provider.

Offshore

Rules for assignments vary depending on the free zone. Security over receivables in the DIFC is governed and permitted by the DIFC Law of Security and the DIFC Security Regulations. Notably, the DIFC does not provide different rules depending on the asset to be secured (excluding land); hence all security to be taken in the DIFC must 'attach' to be effective. For 'attachment' to occur:

- (i) a value must be given;
- (ii) the debtor must have rights in the collateral or the power to transfer its rights in the collateral to a security party; and
- (iii) one of the following: (a) the obligor must be bound by a security agreement that provides a description of the collateral; or (b) the collateral must be a negotiable document of title, a negotiable instrument, money, deposit account or financial property and the secured party must have control pursuant to the obligor's security agreement.

Perfection of the relevant security is attained once: (i) it is 'attached'; and (ii) a 'financing statement' is filed with the DIFC Security Registrar. The 'financing statement' should be filed within 20 days of the date of the security agreement and will lapse five years from the date it is filed (notwithstanding the term of the security agreement itself), pending a continuation statement.

However, it should be noted that a financing statement is not appropriate for security taken over the assignment of certain receivables (as set out in the DIFC Security Regulations) and monies held in an investment account (as defined in DIFC Personal Property Law (DIFC Law No. 9 of 2005)).

In relation to the ADGM, the ADGM Property Regulations permits for the assignment of choses in action, which includes receivables. However, it is necessary that the debtor be notified before such assignment.

3.5 Can collateral security be taken over cash deposited in bank accounts? Briefly, what is the procedure?

Onshore

The Pledge Law governs the taking of security over funds deposited in a UAE licensed bank. The law provides that the security shall be created by the parties entering into a written agreement which complies with the requirements of Executive Regulations. The Pledge Law provides that future property may be secured, which is particularly relevant in respect of security over cash deposits. The previous position was that the credit balance had to be fixed and identifiable, i.e. no floating charges were permissible, which in effect meant that the borrower had to maintain a blocked account. This resulted in some foreign lenders also requiring that additional security be taken over offshore accounts where floating security is recognised and enforceable. The Pledge Law is therefore a welcome development for banks when taking local law account pledges.

Non-resident foreign banks should also be aware that, under UAE law, a pledge over funds in a bank account can only be granted in favour of another bank or financial institution licensed in the UAE.

Offshore

Currently, the only free zones permitted to regulate banks are the DIFC and the ADGM. The relevant account charges are regulated by the DIFC Security Law and the ADGM Insolvency Regulations respectively. The procedure and restrictions (including monies held

in an investment account) for the DIFC are set out in the response to question 3.4. For any other free zone, UAE law applies.

In the ADGM, companies are permitted to create charges in accordance with the ADGM Company Regulations. The charges must be registered with the Registrar of companies which must be provided with a statement of particulars which includes details such as the name of the company that is having their assets charged, the instrument creating the charge and the date of creation of the charge. The charge needs to be registered and failure to do so will result in the charge being void against creditors of the company. The instrument creating a charge is also required to be made available for inspection to any creditor or shareholder of the company at no cost and to any person upon payment of a fee which is to be prescribed by the company.

3.6 Can collateral security be taken over shares in companies incorporated in your jurisdiction? Are the shares in certificated form? Can such security validly be granted under a New York or English law governed document? Briefly, what is the procedure?

Security can be taken over shares in the form of a share pledge in relation to all onshore types of companies, including onshore LLCs and most offshore companies. The pledge documentation should always be governed by the relevant jurisdiction of the share register, which would typically be UAE onshore law or in the case of the DIFC or ADGM, DIFC law or ADGM law, as applicable.

Onshore

The procedure for pledging shares in a PJSC or PrJSC is by the physical delivery of the share certificates to the pledgee and entry of the pledge in the company register (though if the shares are not in certificated form physical delivery is not required). A PJSC will usually be required to be listed at one of the UAE's stock exchanges and the pledge should be recorded in the share register maintained by the relevant exchange. A PJSC will appoint a share register keeper (such as the Dubai Financial Market ("DFM") or Abu Dhabi Securities Exchange ("ADX")) to record the pledge. Upon such registration the pledgee typically has the right to collect dividends and entitlements attached to the shares, though in most cases these are returned to the borrower (with certain limitations) unless the borrower defaults.

Onshore LLCs did not previously have any clear legal guidance on how their shares could be pledged, and the pledge perfected. However, the CCL 2015 implements a new system (under Article 79) that allows pledges of shares in an LLC to be made in accordance with such company's articles, and under an official notarised document to be registered at the registrar of companies. In Dubai it is a requirement that pledges over shares must be registered with the Department of Economic Development to be effective.

As indicated, subject to the FDI Law, lenders should also bear in mind that foreign investors are still restricted in their ownership of capital regarding onshore companies (at least 51% should be owned by a UAE national) and therefore enforcement can be difficult. Typically, a local security agent or trustee will need to be engaged.

Offshore

Most offshore companies (including the DIFC and the ADGM) have physical share certificates that can be pledged and delivered, although this is not always the case. Most free zones also have their own registration requirements for such security, which may include execution of certain forms and filing of executed documents with the relevant free zone registrar.

3.7 Can security be taken over inventory? Briefly, what is the procedure?

Onshore

The Pledge Law governs the validity and enforceability of security over, *inter alia*, raw and primary products and commodities, equipment, machinery and work tools. The formalities of registration are as set in the response to question 3.3 above, and the security will have to be registered on the Security Register. As the law remains largely untested, we are yet to understand how the enforceability of such security shall operate in practice.

Prior to the introduction of the Pledge Law, the most common way to take security over machinery and trading stock was by way of a commercial mortgage. To register a commercial mortgage, it has to be executed in writing and the agreement has to be notarised and registered in the commercial register of the relevant Emirate's Department of Economic Development. Notice of the mortgage is to be given in two local Arabic newspapers two weeks prior to such registration. The registered mortgage will only be valid for a period of five years unless renewed and updated (notwithstanding the term in the underlying agreement). Whilst there has been widespread adoption and usage of the Pledge Law, its practical application is currently being tested and it is advisable that parties should take multiple forms of security to strengthen their position until the efficacy of the Pledge Law is ascertained.

Offshore

Security over such assets in free zones is subject to the relevant free zone requirements and applicable regulations. In the DIFC and ADGM, for example, it is possible to create a security interest over future assets/advances, acquired assets and the debtor's right to use, or dispose of all or part of the relevant items in line with the procedure set out in the response to question 3.4 above.

3.8 Can a company grant a security interest in order to secure its obligations (i) as a borrower under a credit facility, and (ii) as a guarantor of the obligations of other borrowers and/or guarantors of obligations under a credit facility (see below for questions relating to the giving of guarantees and financial assistance)?

Both onshore and offshore companies should be able to grant security to secure their own borrowings and those of other borrowers subject to the requirements and restrictions set out herein.

3.9 What are the notarisation, registration, stamp duty and other fees (whether related to property value or otherwise) in relation to security over different types of assets?

Stamp duty and taxes are not applicable for either onshore or offshore companies given the nil rate of direct tax applicable to most sectors in the UAE (see the response to question 6.1). Many financial services are also exempt from VAT, including the issuance, allotment or transfer of an equity or debt security. However, transfers of land may incur registration fees akin to stamp duty, payable to the relevant Emirates' land registry. These costs vary from Emirate to Emirate.

Notarisation is commonplace in the UAE, and even if not expressly required, may be used in order to add authority to documents. Fees in relation to this are normally charged at a very low percentage (approximately 0.25% and subject to a cap) of the secured amount, and importantly notarisation for onshore documentation is always in Arabic.

The Executive Regulations prescribe nominal fees for different services (which include the registration of pledged property and the modification of registration) for registration which range from AED 50 to AED 200. The exact fees are outlined in a schedule to the Executive Regulations.

Onshore

Onshore mortgage registration varies between Emirates; the Dubai Land Department, for example, currently charges 0.25% of the value of the mortgage amount. The fees for registration of other types of security vary depending on which Emirate the security is registered in but commonly involves a percentage of the amount secured and is subject to a cap.

Offshore

Registration varies in the DIFC; for example, a mortgage fee is USD 100 (or USD 273 for an Islamic mortgage), and if the property has not yet been registered with the DIFC Registrar of Real Property an additional fee (currently 5% of the total value of the property) is also payable. The cost of filing a 'financing statement' (see the response to question 3.4) is currently at a cost of USD 1 per USD 1,000 secured, subject to a minimum of USD 250 and a maximum of USD 5,000.

In relation to the ADGM, the application to register a mortgage is charged at USD 0.001 per AED 1000 of the value of the mortgage and is capped at USD 300,000.

3.10 Do the filing, notification or registration requirements in relation to security over different types of assets involve a significant amount of time or expense?

In comparison to the United Kingdom and United States, the process of securing assets is generally more complex and expensive. Arguably, the relevant free zones have a more straightforward approach, although it is still more uncertain than the established Western systems. This is somewhat due to a lack of formalised or standard structure of registrars for registration of each type of security in the relevant Emirates. The Security Register for the registration of security over moveable property alleviates some of this uncertainty; however, its practical use remains largely untested due to its infancy. The Security Register also allows searches to be made by details of the pledgor and 'Notice Registration Number'.

3.11 Are any regulatory or similar consents required with respect to the creation of security?

Typically, no regulatory or similar consents are required prior to the creation of a security. However, to the extent that a regulatory or government-owned body must accept registration of a certain security, this may be deemed a form of consent. Moreover, in circumstances where the secured assets are equities or other forms of securities, certain approvals may be required and structural considerations may need to be taken into account. Further, any security against government-owned assets or certain individuals within government organisations will require consent.

3.12 If the borrowings to be secured are under a revolving credit facility, are there any special priority or other concerns?

There are no specific concerns or case law relating to such matters that are apparent.

3.13 Are there particular documentary or execution requirements (notarisation, execution under power of attorney, counterparts, deeds)?

The procedures and requirement for security are set out in the answers to the questions above. For both onshore and offshore companies it should be noted that signing in counterparts is generally accepted practice; however for enforcement purposes, there should always be a 'counterparts' provision in the documentation.

For onshore entities executing specific security documents, including signing powers of attorney, in front of the relevant notary public and/or registrar may be necessary. Notably, the concept of a deed is not recognised in the UAE outside the DIFC and ADGM and therefore security documents will be entered into by simple contract. In addition, certain assets will require registration in a specified form as dictated by the relevant government or regulatory authority. Though counterparts are generally accepted, it is also advisable, based on judicial precedents, to encourage the signing parties to initial every page and clearly identify themselves and their authorities. In the case of corporate signatories, it is good practice that a company stamp should also be affixed. Offshore entities will typically follow the relevant execution requirements in their jurisdiction of incorporation.

4 Financial Assistance

4.1 Are there prohibitions or restrictions on the ability of a company to guarantee and/or give security to support borrowings incurred to finance or refinance the direct or indirect acquisition of: (a) shares of the company; (b) shares of any company which directly or indirectly owns shares in the company; or (c) shares in a sister subsidiary?

Onshore

There are currently no express provisions regarding the restrictions on a company's ability to guarantee or give security to support the acquisition of itself, its parent, or its subsidiary company.

However, the CCL 2015 states that a PJSC or PrJSC or any of its subsidiaries "may not provide financial aid to any shareholder to enable the shareholder to hold any shares, bonds or Sukuk issued by the company" (Article 222). The definition of such financial aid includes the granting of security over a company's assets or a guarantee for the obligations of another person to a third party. On 28 April 2016, the UAE Ministry of Economy issued guidance, by way of Ministerial Resolution No. 272 of 2016, confirming that the financial prohibition will not apply to LLCs.

Offshore

The relevant rules and regulations of the applicable free zone would need to be reviewed to understand their position in respect of financial assistance, but typically parties tend to err on the side of caution in such matters.

By way of example, within the DIFC, a public company or a subsidiary of such is prevented from providing financial assistance by granting security and providing guarantees by a company limited by shares in relation to the acquisition of shares in itself or in a holding private company unless: (i) such assistance would not materially prejudice the interests of the company and its shareholders or the company's ability to discharge its liabilities as they fall due and must be approved by the shareholders (90% in share value); (ii) finance or financial assistance is part of the company's ordinary business and is on ordinary commercial terms; or (iii) it is specified in DIFC Company Regulations (2018)

as exempt. However, in relation to point (iii), should such financial assistance not fall under these exemptions, companies may consider using DIFC incorporated special purpose vehicles to provide financial assistance, if permitted by the DIFC Special Purpose Company Regulations.

In relation to the ADGM, Chapter 2 of the ADGM Company Regulations generally prevent a public company or a subsidiary of a public company (whether private or public) from providing financial assistance by granting security, a guarantee or an indemnity in relation to the acquisition of shares in such public company. The ADGM Company Regulations also prohibit a public company from giving financial assistance for the acquisition of shares in its private holding company. This distinction between public and private companies largely aligns with the English law Companies Act 2006.

5 Syndicated Lending/Agency/Trustee/Transfers

5.1 Will your jurisdiction recognise the role of an agent or trustee and allow the agent or trustee (rather than each lender acting separately) to enforce the loan documentation and collateral security and to apply the proceeds from the collateral to the claims of all the lenders?

The concept of 'trusts' and 'trustees' are more commonly referred to in the UAE as 'agent', 'security agent' or 'security trustee'. They are widely recognised concepts and often utilised in onshore, offshore (including the DIFC and ADGM) and Islamic finance structures. In Islamic transactions, if the deal is structured in compliance with *Shari'a*, the addition of an agent is not uncommon, in order for them to represent a group of lenders and protect their interests.

Further, as outlined in the response to question 3.6, onshore and offshore (including the DIFC and ADGM) entities in the region may require that a security agent be employed, particularly in the context of security which is granted in the region and can only be enforced by local institutions or entities that have specific licences. For example: (i) security over accounts – where a bank or financial institution should be the beneficiary of the security; and (ii) a lender who funds an organisation which has a teaching licence and is granted security by way of shares in itself – security can only be enforced over the shares if the lender itself has a teaching licence. Typically, this only becomes an issue upon enforcement; however, lenders should be mindful of this as it may affect the value they place on such types of security.

If a foreign lender is taking security over shares of an onshore entity which operates in a sector that is not permitted to be wholly owned by a foreign national, it may become difficult for that lender to enforce its security unless they are represented by a UAE national to ensure that they do not contravene any ownership restrictions. This is not an issue for offshore entities for which 100% foreign ownership is permitted.

5.2 If an agent or trustee is not recognised in your jurisdiction, is an alternative mechanism available to achieve the effect referred to above which would allow one party to enforce claims on behalf of all the lenders so that individual lenders do not need to enforce their security separately?

Agency is recognised, and in the DIFC and ADGM both agency and trustee roles are recognised, as more fully described in the response to question 5.1.

5.3 Assume a loan is made to a company organised under the laws of your jurisdiction and guaranteed by a guarantor organised under the laws of your jurisdiction. If such loan is transferred by Lender A to Lender B, are there any special requirements necessary to make the loan and guarantee enforceable by Lender B?

The UAE is a relatively new financial centre, and the practitioners based here are keen to emulate a system as advanced as those established in the United Kingdom and the United States. Thus, many of the practices and customs for financing transactions (especially for certain advanced offshore entities, including the DIFC and ADGM to a much larger degree) are similar to those utilised in the Western markets albeit occasionally with an additional tier of Islamic structuring. Hence, similar to Western markets, the mechanics for assignment or novation of the facility documentation, including the relevant guarantees, which are typically already provided for in the facility documents themselves, will be used.

6 Withholding, Stamp and Other Taxes; Notarial and Other Costs

6.1 Are there any requirements to deduct or withhold tax from (a) interest payable on loans made to domestic or foreign lenders, or (b) the proceeds of a claim under a guarantee or the proceeds of enforcing security?

Whilst the UAE has tax laws, the governmental authorities do not currently impose corporate taxes on companies other than on branch offices of foreign banks and certain energy companies (e.g. oil, gas and petrochemical). However, the VAT Law which levies 5% tax on certain commercial activities is based on the principles contained in the Unified GCC Agreement for VAT, published in the Kingdom of Saudi Arabia Official Gazette in April 2017. Other GCC nations such as the Kingdom of Saudi Arabia and the Kingdom of Bahrain have also introduced a VAT regime. The Sultanate of Oman plans to introduce its VAT laws in September 2019 and a Kuwaiti parliament committee suggested that State of Kuwait would postpone VAT implementation to 2021.

Companies with annual supplies in the UAE above AED 375,000 have to register for VAT. If a company has annual supplies above AED 187,500 it can voluntarily register. Similar to Western markets, if a company is engaged in the supply of goods or services that are subject to VAT (including at the zero rate), the company will be entitled to reclaim VAT that it incurs on its costs. Where the company is engaged in activities that are exempt from VAT and it cannot reclaim VAT incurred on costs, VAT will be a cost to its business (as suppliers will charge VAT that cannot be reclaimed). Reports from consultancy firms indicate that the introduction of VAT in the UAE and the Kingdom of Saudi Arabia has had a negative short term impact on the relative economies of each nation, as inflation has increased.

No withholding tax is currently payable in relation to principal payments, interest payments and other fees associated with the granting of loans. Currently, customs duties are typically very low, and personal income tax is not applicable; however, there are municipality service charges on individuals in the UAE by way of hotel and service (food) charges.

Various fees are payable for transferring property or land from one name to another (akin to stamp duty), including registration and notarisation fees (see the response to question 3.9). Notably, no income tax regime is currently in place which makes the region an attractive market for both individuals and corporations.

6.2 What tax incentives or other incentives are provided preferentially to foreign lenders? What taxes apply to foreign lenders with respect to their loans, mortgages or other security documents, either for the purposes of effectiveness or registration?

No preference is given to foreign lenders or financiers; however, the nil tax rate (subject to some exceptions as outlined in the response to question 6.1) is viewed as an incentive to invest in the region.

See the response to question 3.3 in respect of costs of registration. It should be noted that some free zones do not recognise the registration of security; hence the lenders have to rely on their contractual remedies in a default situation.

6.3 Will any income of a foreign lender become taxable in your jurisdiction solely because of a loan to or guarantee and/or grant of security from a company in your jurisdiction?

See the response to question 6.1.

6.4 Will there be any other significant costs which would be incurred by foreign lenders in the grant of such loan/guarantee/security, such as notarial fees, etc.?

Other than as outlined in the response to question 3.9, the costs to the lender are those that are imposed on them in their own jurisdiction of incorporation, if any.

Additionally, if a transaction is to be structured Islamically in accordance with the principles of *Shari'a*, this may also increase costs due to the document-heavy nature of such transactions and the need to involve *Shari'a* advisory boards.

6.5 Are there any adverse consequences for a company that is a borrower (such as under thin capitalisation principles) if some or all of the lenders are organised under the laws of a jurisdiction other than your own? Please disregard withholding tax concerns for purposes of this question.

No, there are not.

7 Judicial Enforcement

7.1 Will the courts in your jurisdiction recognise a governing law in a contract that is the law of another jurisdiction (a "foreign governing law")? Will courts in your jurisdiction enforce a contract that has a foreign governing law?

Onshore

Yes, both the Code of Civil Procedures and the Civil Transactions Law provide for the recognition of foreign governing law in contracts, provided that the conditions set out in the Code of Civil Procedures are satisfied. However, if a UAE Court accepts jurisdiction, especially in an enforcement scenario where assets are located in the UAE, it may ignore the choice of foreign governing law in a contract and apply UAE law insofar as enforcement relates to the domicile of the parties, and the location of assets in the UAE. There are some claims where the parties cannot contract out of the application of UAE law; for example real estate disputes where the real estate is onshore in the UAE.

Offshore

In the DIFC, Article 6 of the DIFC Judicial Authority Law (Dubai Law No. 12 of 2004 (as amended)) provides that the DIFC Courts may apply the laws of another jurisdiction where the parties to a dispute have explicitly agreed that such laws shall govern a dispute between the parties, provided that such law does not conflict with the public policy and morals of the UAE. In the ADGM, under Article 13 of Abu Dhabi Law No. 4 of 2013, the parties may agree to contract out of the ADGM Courts' jurisdiction and subject any dispute to the jurisdiction of any other court or arbitral tribunal.

7.2 Will the courts in your jurisdiction recognise and enforce a judgment given against a company in New York courts or English courts (a "foreign judgment") without re-examination of the merits of the case?

Onshore

The Code of Civil Procedures sets out in Article 235 the basis upon which UAE Courts will recognise and enforce foreign judgments or orders.

Article 235 provides that a foreign judgment may be recognised and enforced if:

- (i) the law of the country in which the judgment was issued would recognise and enforce a UAE Court judgment. This usually means that the two countries have a bilateral treaty providing for recognition and enforcement of judgments. As neither the United States nor the United Kingdom have such treaties with the UAE, judgments would not be automatically enforceable without re-examination of the merits;
- (ii) the UAE Courts have no grounds for jurisdiction to try the case in which the order or judgment was made;
- (iii) the foreign court had jurisdiction in accordance with the rules governing international judicial jurisdiction within that country's own laws;
- (iv) the parties to the action in which the foreign judgment was issued received proper notice;
- (v) the judgment is final and not subject to appeal in the jurisdiction in which it was issued;
- (vi) the judgment does not conflict with a judgment already made by a UAE Court; and
- (vii) enforcement of the judgment does not conflict with the morals or public order of the UAE.

As a result, although a UAE Court may enforce a foreign judgment if it satisfies all of the conditions set out in Article 235, it is usually difficult for these requirements to be met. The fact that an applicant is seeking to enforce a judgment in the UAE implies that there is a nexus to the UAE in the factual circumstances underlying the case. On that basis, it is likely that a UAE Court may assert jurisdiction and reopen the merits of the case. A common pitfall for potential enforcement is to prove that the UAE Courts did not have jurisdiction to try the case, and even if all the other conditions set out in Article 235 are satisfied the UAE Courts may refuse to enforce the foreign judgment on these grounds.

The UAE is signatory to many bilateral treaties and international conventions for the mutual recognition of judicial and arbitral awards.

Offshore

The DIFC Courts Law (DIFC Law No. 10 of 2004 (as amended)) provides the DIFC Courts with discretion to ratify judgments of foreign courts. The DIFC Courts Law also requires that the DIFC Courts abide by any mutual enforcement or judicial cooperation treaties entered into between the UAE and other countries. The DIFC Courts have entered into a Memorandum of Guidance with each of the United States District Court for the Southern District

of New York, and the Commercial Court, Queen's Bench Division, England and Wales, Australia and Singapore (amongst others). These memoranda address only money judgments, are not legally binding, and set out guidelines to be followed by the respective jurisdictions when assessing whether to enforce the judgments of the courts of the other jurisdiction.

However, a decision in the DIFC could impact the manner in which foreign judgments are enforced onshore going forward. The DIFC Court of Appeal in the case of *DNB Bank ASA v Gulf Eyadah* [CA-007-2015] (25 February 2016) held that a foreign judgment which has been granted recognition in the DIFC Courts becomes a judgment of the DIFC Courts and therefore should be treated as such by the Dubai Courts (onshore courts). This case involved the recognition of an English Commercial Court judgment in the DIFC Courts using the Memorandum of Guidance between the English Commercial Court, Queen's Bench Division, England and Wales and the DIFC Courts. There is also a system for enforcement between the DIFC Courts and the Dubai Courts (onshore) without review of the merits of the claim. This decision has therefore made apparent the potential for the DIFC Courts to be used as a "conduit" for an enforcement action in the Dubai Courts (onshore) against assets which are also onshore even where the parties have no connection with the DIFC. A subsequent DIFC Courts case of *Barclays Bank & Others v Essar Global Fund Limited* confirmed that where a claimant has received a foreign court judgment, it can be enforced against a Dubai-based party. This is done by virtue of the DIFC Courts acting as a conduit jurisdiction.

A further development has been the creation of the Judicial Committee under Dubai Decree No. 19 of 2016 forming the Judicial Committee of the Dubai Court and the DIFC Courts. The Decree came into immediate effect on 9 June 2016. The Judicial Committee has been created to resolve conflicts of jurisdiction between the DIFC Courts and Dubai Courts (onshore). The Judicial Committee determines any jurisdictional disputes between the Courts and also conflicting judgments of the DIFC and Dubai Courts (onshore) involving the same parties on the same subject matter, putting the legitimacy of the above-mentioned Dubai Courts conduit route into question. The Judicial Committee can also suggest rules and regulations to avoid jurisdictional conflicts arising. The Head of the Judicial Committee is the Chief Justice of the Court of Cassation in the Dubai Courts (onshore) and the other six members of the Judicial Committee are made of judges from both the DIFC Courts and Dubai Courts (onshore). Where there is a conflict between the DIFC Courts and the Dubai Courts (onshore), either a party to the dispute or the public prosecutor can make a request for the Judicial Committee to decide which court should hear the case or, if there are conflicting judgments, rule on which judgment should be enforced. Once a case has been referred to the Judicial Committee both courts must stay proceedings and the Judicial Committee's decisions will be binding and cannot be appealed.

Significant developments have also been made in the ADGM. On 11 February 2018, the ADGM Courts and the Abu Dhabi Judicial Department signed a memorandum of understanding ("MOU"), pursuant to Article 13 of Abu Dhabi Law No. 4 of 2013, permitting the reciprocal recognition and enforcement of judgments, decisions and ratified arbitral awards between the ADGM Courts and the Abu Dhabi Courts. Arbitral awards shall be given the same force as a binding judgment of either of the courts without the need for any further ratification by the other court. This mutual recognition and enforcement also extends to approved settlement agreements which have been certified by either court.

The intention is that, as a result of the MOU, judgments from the ADGM Courts will be enforceable in Abu Dhabi without the need for re-examination of the merits of the dispute.

The ADGM Courts, Civil Evidence, Judgments, Enforcement and Judicial Appointments Regulations 2015 permit the ADGM Courts to recognise the enforcement of foreign judgments and arbitral awards provided that the UAE has entered into an applicable treaty with the relevant country. In the absence of such a treaty, the Chief Justice of the ADGM Courts must be satisfied that the relevant foreign court has agreed to provide reciprocal recognition and enforcement for ADGM judgments.

7.3 Assuming a company is in payment default under a loan agreement or a guarantee agreement and has no legal defence to payment, approximately how long would it take for a foreign lender to (a) assuming the answer to question 7.1 is yes, file a suit against the company in a court in your jurisdiction, obtain a judgment, and enforce the judgment against the assets of the company, and (b) assuming the answer to question 7.2 is yes, enforce a foreign judgment in a court in your jurisdiction against the assets of the company?

Onshore

- (i) Commencing an action for default is a relatively straightforward process. However, seeking a money judgment in the lower courts and enforcing such a judgment upon assets is usually a lengthy process that requires trying a case on the merits, and defending appeals if any are filed by an interested party. This process may in some instances, and depending upon the form of security and nature of the assets, take up to 24 months or even longer, even if there are no legitimate legal defences to non-payment.
- (ii) The enforcement of a non-appealable judgment requires the filing of a separate “execution” case. Execution cases are subject to appeal. If the specific assets of the debtor in the UAE are undetermined, a series of inquiries with various UAE government authorities such as the land registries of the respective Emirate(s), the UAE Central Bank, the Securities and Commodities Authority, and the financial markets (the DFM and the ADX) must be made through the courts to identify assets. Real estate, securities, and (subject to the provisions of the Pledge Law) certain moveable assets such as vehicles and machinery will be subject to a public auction process.

Offshore

The enforcement of a security interest over assets located in the DIFC does not require a court order. The DIFC Law of Security governs the creation and enforcement of security over collateral located in the DIFC. The secured party must first notify the defaulting party to make payment or otherwise discharge its obligation to the secured party. The secured party must also notify any other priority creditors of which it is aware. If there is no objection by a priority secured creditor, the secured party may take steps to enforce its security interest over assets located within the DIFC. If the collateral is real property located within the DIFC, the secured party may record with the DIFC Security Registrar a written statement that a default has occurred and that the secured party is entitled to enforce the security interest.

The enforcement of security over a company’s assets in the ADGM requires either the permission of the ADGM Court or consent from the administrator of the company in question.

7.4 With respect to enforcing collateral security, are there any significant restrictions which may impact the timing and value of enforcement, such as (a) a requirement for a public auction or (b) regulatory consents?

Yes.

- (i) Whilst enforcement of security previously required a court order, the Pledge Law also introduces the concept of self-help remedies in relation to certain types of security (for example, secured bank accounts and bonds or endorsable instruments). Articles 28 to 33 of the Pledge Law provide additional mechanisms that allow the secured party to enforce its security without recourse to a public auction through the courts. The court does, however, have the right to choose the method of sale or to stipulate a minimum limit to the sale price. Certain collateral that does not fall within the parameters of the Pledge Law, such as real estate and shares, must still be liquidated through a public auction procedure in accordance with the Code of Civil Procedures.
- (ii) The attachment and liquidation of publicly listed securities must be conducted in accordance with the procedures prescribed by the UAE Securities and Commodities Authority.

In relation to the enforcement of collateral security in the DIFC and ADGM, see the response to question 7.3.

7.5 Do restrictions apply to foreign lenders in the event of (a) filing suit against a company in your jurisdiction, or (b) foreclosure on collateral security?

There are no foreign lender-specific restrictions relating to filing suit against a company in the UAE or initiating security enforcement proceedings in the UAE.

7.6 Do the bankruptcy, reorganisation or similar laws in your jurisdiction provide for any kind of moratorium on enforcement of lender claims? If so, does the moratorium apply to the enforcement of collateral security?

Onshore

On 29 December 2016, the long-awaited Bankruptcy Law came into effect. The law introduces a protective composition process (where the debtor is in financial difficulty but not insolvent) and a restructuring scheme (as part of bankruptcy procedure), both of which are court-driven processes. Once the court has agreed to initiate proceedings for either the protective composition or the restructuring scheme, a moratorium applies to prevent claims against the creditors. Secured creditors will thereafter have to obtain the court’s permission to commence enforcement proceedings.

Offshore

It is possible for a company in the DIFC and ADGM to be subject to: (i) administration; (ii) receivership; (iii) member’s voluntary liquidation; (iv) creditors voluntary liquidation; and (v) compulsory liquidation.

The DIFC Law No. 3 of 2009 (“DIFC Insolvency Law”) governs insolvency proceedings in the DIFC. The DIFC Insolvency Law allows the DIFC Courts to grant a moratorium, including in relation to the enforcement of collateral, to an eligible applicant (see question 1.1).

The ADGM Insolvency Regulations provide that a company in administration will have the benefit of a moratorium, whereby security cannot be enforced over the company's property except with the consent of the administrator of the company or with the permission of the ADGM Court.

7.7 Will the courts in your jurisdiction recognise and enforce an arbitral award given against the company without re-examination of the merits?

Onshore

Article 236 of the Civil Transactions Law stipulates that the same conditions set out in Article 235 for the enforcement of foreign judgments are applicable to foreign arbitral awards, which are set out in the response to question 7.2. The UAE is also a signatory to the Convention on the Recognition and Enforcement of Foreign Arbitral Awards (New York, 1958), as well as other bilateral treaties and Conventions dealing with the mutual recognition of arbitral awards.

Offshore

In the DIFC, an arbitral award, irrespective of the jurisdiction in which it was made, is recognised as binding within the DIFC and upon application to the DIFC Court, is enforceable. A party may challenge enforcement under certain circumstances including when: a party to an arbitration was under some type of incapacity; the underlying arbitration agreement is invalid under the laws which the parties have subjected it to; the party against whom an award was granted was not provided with proper notice; the dispute in relation to which the award was granted falls outside the scope of issues contemplated by the parties to be submitted to arbitration; the composition of the arbitral tribunal or the arbitration procedures was inconsistent with the agreement of the parties or laws of the jurisdiction in which the arbitration took place; the award is not yet binding or has been suspended by a court of the jurisdiction in which it was made; the subject matter of the underlying dispute would not have been capable of settlement by arbitration under the laws of the DIFC; or if enforcement would be contrary to public policy in the UAE.

Where the UAE has entered into a mutual enforcement of judgments treaty, the DIFC and ADGM Courts (as courts of Dubai and Abu Dhabi, respectively) will uphold the terms of the treaty.

8 Bankruptcy Proceedings

8.1 How does a bankruptcy proceeding in respect of a company affect the ability of a lender to enforce its rights as a secured party over the collateral security?

Onshore

Enforcement actions over secured assets prior to the initiation of the protective composition or restructuring scheme (or the issuance of a bankruptcy judgment) are permissible if: (i) the underlying debts are due; and (ii) the court approves such enforcement. However, once the court has approved the composition or the plan, the trustee becomes entrusted with the sale of assets in line with the restructuring plan. The Bankruptcy Law clarifies that sale proceedings must be used first to prepay the debts due to secured creditors. However, if a secured asset is essential to the continuance of the business, the court may provide that the secured assets be substituted with other assets, provided that it does not prejudice the rights or interests of the secured creditors.

Should the preventive composition or restructuring scheme prove unsuccessful and the debtor is declared bankrupt, all debts become due and the debtor's assets must be sold in order to repay the secured creditors. If the sale does not occur within one month from the date of the bankruptcy judgment, the secured creditor may request to approve the enforcement over the secured assets.

Offshore

The DIFC Insolvency Law and the ADGM Insolvency Regulations both allow for a moratorium, including in relation to the enforcement of collateral, to an eligible applicant.

Dubai World – Decree 57

The Special Tribunal related to Dubai World ("Tribunal") was established by Dubai Decree No. 57 of 2009 issued by His Highness Sheikh Mohammed Bin Rashid Al Maktoum, in his capacity as the Ruler of Dubai. The Tribunal was established to hear claims against Dubai World, a Dubai Government-owned holding company, and its subsidiaries. The Tribunal was established following Dubai World's November 2009 announcement of its intention to seek the rescheduling of its debt obligations. The Tribunal applies the DIFC Insolvency Laws and, as such, allows the granting of moratoria including in relation to the enforcement of collateral.

8.2 Are there any preference periods, clawback rights or other preferential creditors' rights (e.g., tax debts, employees' claims) with respect to the security?

Yes. Secured creditors will have priority to be paid from the proceeds of the liquidation of the subject assets. It should be noted that the Pledge Law provides that the date and time of recording the pledge in the Security Register will be effective as against all parties and seek to establish priority *vis-à-vis* competing creditors.

Following payment to the court for any fees or costs, including the fees of trustees and experts, secured creditors will be paid according to the amount of their security. Any unpaid end of service gratuity, wages and salaries of employees of the debtor will then be payable provided that their total amount does not exceed the wage or salary of three months.

In the DIFC, the Law of Security ranks conflicting perfected security interests according to priority in time of perfection. The Law of Security grants perfected security interest priority over a conflicting, unperfected security interest, and provides for priority of the first security interest to attach if conflicting security interests are unperfected. In the ADGM, the priority of the charge will generally be determined from the date of its last registration and the charge will rank behind any security registered before such date.

8.3 Are there any entities that are excluded from bankruptcy proceedings and, if so, what is the applicable legislation?

The Bankruptcy Law applies to all commercial companies (except to entities not governed by special provisions regulating bankruptcy or subject to the provisions of the Federal Law 8 of 2004 regarding financial free zones), traders/merchants and civil partnerships (set up in accordance with the Civil Transactions Law). Individuals remain outside the scope of the Bankruptcy Law.

The DIFC Insolvency Law applies to any company that falls under the jurisdiction of the DIFC and has been incorporated pursuant to the New DCL. The ADGM Insolvency Regulations applies to any company registered in the ADGM within the meaning of the ADGM Companies Regulations.

8.4 Are there any processes other than court proceedings that are available to a creditor to seize the assets of a company in an enforcement?

As mentioned in the response to question 7.4 above, the Pledge Law introduces the concept of self-help remedies in relation to certain types of security. The direct enforcement of moveable assets is generally permissible by private sale, subject to prior agreement, notification by relevant parties and no other security interest existing. A pledge over claims and receivables may be set off if the pledgee is a bank and by claim if the account is held at another bank. Bonds and certain written instruments may be directly enforced through delivery or endorsement if their value is equal to the right of pledge, while written papers (e.g. bills of lading) may be directly enforced by application to the summary judge for the issuance of an urgent order.

In order to initiate direct enforcement, the pledgee must notify all concerned parties. There is currently no time limit for such notice. The Pledge Law also grants authority to summary judges to issue orders for enforcement of a registered pledge.

In the DIFC, a secured party may take steps to enforce its security interest over assets located within the DIFC without a court order whereas in the ADGM, the regime under the Insolvency Regulations will generally require the party that seeks to enforce security to obtain a court order.

9 Jurisdiction and Waiver of Immunity

9.1 Is a party's submission to a foreign jurisdiction legally binding and enforceable under the laws of your jurisdiction?

Yes. However, if there are grounds for a UAE Court to seize jurisdiction, the UAE Courts are likely to do so. See the responses to questions 7.1 and 7.2 for more background on this topic.

9.2 Is a party's waiver of sovereign immunity legally binding and enforceable under the laws of your jurisdiction?

Article 41 of the UAE Constitution provides that every person shall have the right to submit complaints to the competent authorities including the judicial authorities. As such, no entities (government or otherwise) are immune from being sued in the UAE. However, there are specific procedures that may have to be followed to sue certain governmental entities. Insofar as the Federal and local governments of the UAE are concerned, the Code of Civil Procedures, Article 247 contains a prohibition on the seizure of "public property" belonging to the UAE Federal Government or the governments of any of the individual Emirates to satisfy a judgment debt.

Some Emirates may also require the written consent and approval of the respective Emirate's Ruler's court or legal department be obtained prior to the filing of a claim against an Emirate's Ruler, government, or government entity. For example, in the Emirate of Dubai, the Dubai Government Lawsuits Law (Dubai Law No. 3 of 1996, as amended) requires the prior approval of the Ruler of Dubai before filing a lawsuit against the Ruler or a Dubai Government entity. Article 3*bis* explicitly states that no debt or financial obligation against the Ruler or the Government may be collected by means of detainment, public auction sale or possession by any other legal procedures of the properties and assets of the Ruler or of the Government whether such debt or financial obligation has received a final and conclusive judgment or not. The requests for such approvals must be made to the Dubai Government's legal department.

10 Licensing

10.1 What are the licensing and other eligibility requirements in your jurisdiction for lenders to a company in your jurisdiction, if any? Are these licensing and eligibility requirements different for a "foreign" lender (i.e. a lender that is not located in your jurisdiction)? In connection with any such requirements, is a distinction made under the laws of your jurisdiction between a lender that is a bank versus a lender that is a non-bank? If there are such requirements in your jurisdiction, what are the consequences for a lender that has not satisfied such requirements but has nonetheless made a loan to a company in your jurisdiction? What are the licensing and other eligibility requirements in your jurisdiction for an agent under a syndicated facility for lenders to a company in your jurisdiction?

Onshore

Licensing requirements in the UAE:

The Central Bank and the Securities and Commodities Authority ("SCA", also known as "ESCA") regulates financial services in the UAE. Pursuant to Federal Law No. 10 of 1980 and Federal Law 14 of 2018 the UAE Central Bank regulates financial institutions, including those that wish to provide financing in or from the UAE.

Whilst there are no local licensing requirements for foreign lenders which lend to UAE companies, if such entity operates within the UAE, it must be appropriately licensed. UAE lenders including commercial banks, investment banks, investment companies, finance companies, Islamic banks, Islamic finance companies and real estate finance companies based in the UAE are regulated by the UAE Central Bank and require a licence. Each of the institutions listed above must be 51% owned by a UAE national if incorporated in the UAE (as the banking and finance sector features on the FDI Law's negative list); however, for finance companies, commercial banks and investment banks, the minimum UAE national shareholding is 60% (Article 76 of Federal Law 14 of 2018). Branches of foreign banks can also be licensed as commercial banks in the UAE.

In order for a company to obtain a licence from the UAE Central Bank, the requirements set out in Federal Law 14 of 2018 must be satisfied (see, for example, Articles 67 to 71). Specific requirements are not listed in the respective legislation, but the applicant should expect to be notified if additional documents are necessary for the licence to be issued.

UAE lenders who enter into financial arrangements with a borrower in the UAE without a licence may face imprisonment for up to three months and/or be fined up to AED 2,000. Additionally, the institution may be liable for civil and criminal claims.

Additionally, an agent for a syndicate of foreign lenders is also not required to be licensed unless it is operating from and based in the UAE. Please note the requirements in respect of local agents relating to security as addressed in sections 3 and 5.

Offshore

Licensing requirements in the DIFC:

The principal regulator for regulating financial services within the DIFC is the Dubai Financial Services Authority ("DFSA"). An individual or entity based in the DIFC which provides a financial service must be authorised by the DFSA by obtaining the appropriate licence. If both the lender and the borrower are based in the DIFC, a Category 2 licence must be obtained, whereas if the lender is foreign, providing a credit facility to a borrower in the DIFC, licensing requirements do not exist.

The consequences of licensing violations can be severe. If a lender does not satisfy the requirements, DFSA, under the Regulatory Law and DFSA's Enforcement Rulebook can enforce the following actions as punishment: a fine of USD 100,000 per contravention; damages or restitution; injunctions and restraining orders; corporate penalties – unlimited fines through the Financial Markets Tribunal (the "FMT"); and a banning order through the FMT. As a consequence of violating the Financial Services Prohibition section of the Regulatory Law, lenders will also face censure by way of publication of any enforcement action leading to critical reputational damage and the loan agreement will be considered unenforceable.

Licensing requirements in the ADGM:

The principal regulator for regulating financial services within the ADGM is the Financial Services Regulatory Authority ("FSRA"). An individual or entity based in the ADGM which provides a financial service, which is classified as a regulated activity, must be authorised by the FSRA by obtaining the appropriate licence. The consequences of licensing violations in the ADGM can also be severe, with fines of up to USD 50,000.

11 Other Matters

11.1 Are there any other material considerations which should be taken into account by lenders when participating in financings in your jurisdiction?

The UAE financial services sector is still in its infancy when compared to more developed western financial markets, and whilst there is extreme wealth and numerous opportunities in the region, there is still a relatively high degree of uncertainty surrounding financing transactions in the region.

A challenging obstacle is the relative uncertainty of court decisions, given there is no concept of *stare decisis*. With the establishment of the DIFC courts, and more recently, the ADGM courts, which are based on common law, and not civil law systems, the judgments are, subject to certain conditions, enforceable onshore and therefore the UAE enforcement risk has somewhat been mitigated. However,

even where such judgments are enforceable onshore, onshore assets are still subject to onshore rules regarding insolvency and taking of security. The promulgation of the Bankruptcy Law and the Pledge Law have certainly solved many of the issues lenders were facing upon enforcement over onshore assets but they still remain largely untested. Lenders providing financing into this market should carefully assess their enforcement risk over onshore assets and the risk of onshore insolvency proceedings. Lenders should also assess their *Shari'a* risk, in particular in *Shari'a*-compliant financings. Whilst English courts have typically taken a pragmatic view of *Shari'a*-compliant financings, looking through the *Shari'a* structure and into the substance of the financing arrangements (see *The Investment Dar Company KSCC v Blom Developments Bank SAL (Rev 1) [2009] EWHC 3545 (Ch) (11 December 2009)*), there is uncertainty as to how the UAE courts would rule in respect of claims by borrowers that their borrowings are not *Shari'a* compliant and therefore unenforceable. In this respect, Dana Gas' claims in 2017 that two of its Islamic bonds (which are now being restructured) totalling USD 700,000,000 were no longer compliant with *Shari'a* law and the subsequent injunction approved by a Sharjah Court to prevent investors from enforcing against Dana Gas stunned the markets. Lenders are therefore strongly advised to seek advice in relation to *Shari'a* compliance issues in the UAE.

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