THE MONEY MANAGEMENT INSTITUTE

Legal/Regulatory Affairs Conference for General Counsels & Chief Compliance December 6, 2005

# Suitability, Individualization and Rule 3a-4 Issues

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## **Suitability Issues**

- Lots of experience, limited guidance
- Where do suitability obligations come from?
- When do they apply?
- Whose job is it anyway?



# OCIE's Summer Mini Sweep

- The entity (Registrant or the sponsor) responsible for determining the suitability of the wrap-fee program for the client.
- A description of any information Registrant receives from each wrap-fee sponsor regarding the suitability of the wrap-fee program for each client.
- For each wrap-fee program in which Registrant participates, a description of the information Registrant obtains regarding each client's financial status, investment objectives, risk tolerance, etc.
- Copies of all requests, including requests via email, from any wrap-fee program sponsors for any background or other information about Registrant, its services, or any of its portfolio managers or other personnel.
- Copies of any information the wrap-fee sponsor provided to Registrant regarding the types of investment advisory services the sponsor wanted to include in its wrap-fee program and/or why the sponsor determined Registrant would be appropriate for inclusion in the program.
- A detailed description of the circumstances surrounding any instance in which Registrant withdrew from participation in a wrap-fee program [or] a sponsor removed Registrant or any member of its staff from a wrap-fee program.
- A description of any affiliation or relationship, other than the wrap-fee program, between Registrant and any of the wrap-fee program sponsors.

#### Suitability Issues: Five Dimensions

- Is the portfolio manager suitable for the program?
  - "Reasonable basis" / Diligence varies
  - "Say what you do" approach reflected in Schedule H
- Is the program suitable for the client? 2.
  - James Edmund Wilson no-action letter (9/89)
- Is the chosen strategy suitable for the client? 3.
  - "Out of category" requests
- Is the portfolio manager suitable for the client? 4.
  - Client restrictions & ERISA accounts
  - Suspension & termination raise delicate issues
  - Clients who elect to stay with replaced managers
- Is the portfolio manager's trading suitable 5. for the client?



### Suitability: The Bundled Fee

- NASD & NYSE Focus on Fee-Based Brokerage Accounts
  NASD NTM 03-68:
  - "Members must have reasonable grounds for believing that a fee-based program is appropriate for a customer given the services provided, cost, and customer preferences"
  - "It generally is inconsistent with just and equitable principles to place a customer in an fee-based account that reasonably can be expected to result in a greater cost than an alternative offered by the member that provides the same services & benefits"
  - According to the NASD, members must
    - Have reasonable grounds before opening to believe a fee based account is appropriate
    - Disclose all material components of a fee-based program (e.g., fee schedule, services provided, and that the program may cost more than paying for services separately)
  - Absent "inducement by the member," no suitability liability will arise where
    - Member discloses that a potentially lower cost account is available
    - Member has documented & can demonstrate the customer chose for reasons beyond cost

### Suitability: Special Issues with MDAs

- Sponsor tactically allocates or rebalances among disciplines & managers
- Does more frequent involvement heighten a sponsor's suitability obligations?
- Who is responsible for conflicts among disciplines & managers?
  - Double concentration
  - Wash sale issues

Tax recognition issues from periodic rebalancing

#### **Investment Company Status - Rule 3a4**

- Individualized Management
  - Customer Contact
    - At the opening of the account
    - Annually
    - Quarterly
    - Access to portfolio manager
  - Customer Reporting

- Indicia of Ownership -Right to:
  - Withdraw cash/securities
  - Vote securities, or delegate authority to another
  - Receive confirmations and other documents
  - Sue as a security holder
- Reasonable Restrictions
- Current Focus on Rule 3a-4 & Industry Practice
  - ICI Petition

– SEC Sweep

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## **Administering Client Restrictions**

- "Reasonable restriction" concept under Rule 3a-4
  - Limited guidance
  - SEC & ICI focus
- Tips
  - Only accept restrictions that can be administered practically
    - Industry classifications

- Impractical restrictions
  - Bars on stocks subject to 3rd-party social ratings that may be hard to monitor
  - Bars on stocks based on shifting criteria
    - Bar on any company deriving more than X% of revenues or profits from sin businesses
- Closely scrutinize client written investment policy statements

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#### **Administering Client Restrictions**

- Create a formal process and a committee to oversee it
  - Establish acceptable restrictions
  - Periodically review client requests
  - It a client wishes to impose a new restriction, it should be taken under consideration by the committee and the portfolio manager – which may delay the acceptance of the client's account

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